Message Text

PAGE 01 NATO 05754 282121Z

67

ACTION EUR-25

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E.O. 11652: GDS TAGS: PARM, NATO SUBJECT: MREP: STATUS OF

SUBJECT: MBFR: STATUS OF WORKING GROUP REPORTS TO SPC ON TECHNICAL/ MILITARY ASPECTS OF STABILIZING MEASURES AND NEGOTIATE

INSPECTION

VIENNA FOR USDEL MBFR

SUMMARY: WORKING GROUP NOVEMBER 27 CONTINUED DISCUSSION ITS DRAFT PAPERS TO SPC ON TECHNICAL/MILITARY ASPECTS OF STABILIZING MEASURES AND NEGOTIATED INSPECTION. WG WILL MEET AGAIN NOVEMBER 29 TO CONSIDER FURTHER TEXTUAL CHANGES IN EFFORT TO FORWARD AGREED REPORTS TO SPC, WHICH MEETS NOVEMBER 30 ON SAME SUBJECTS. END SUMMARY.

- 1. ON INSPECTION PAPER, SEVERAL REPS PROPOSED CHANGES WHICH HAVE BEEN TRANSMITTED NATO-WIDE AS SM006. TO FACILITATE WASHINGTON REVIEW OF THESE CHANGES, WE ARE INCLUDING THEM IN PARA 4 BELOW.
- 2. ON STABILIZING MEASURES PAPER, DEPUTY CHAIRMAN(SMITH)
 HAS SOUGHT TO RECONCILE OUTSTANDING DIFFERENCES BETWEEN UK(AGAINST)
 AND FRG(ALONG WITH BELGIUM AND NETHERLANDS IN FAVOR OF) APPLICATION
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PAGE 02 NATO 05754 282121Z

OF MEASURES TO OTHER THAN US AND SOVIET FORCES IN THE NGA. MISSION HAS JUST RECEIVED ADVANCED COPY OF LANGUAGE CHAIRMAN INTENDS TO PUT FORWARD IN WG MEETING NOVEMBER 29. TEXT OF NEW LANGUAGE APPEARS IN PARA 5 BELOW.

3. WE BELIEVE THAT THESE PAPERS SHOULD BE MOVED FORWARD AND OUT OF WG FORUM, THEREBY TURNING OFF AT THIS STAGE UK'S DESIRE TO DISCUSS TECHNICAL DETAILS OF MEASURES (ESPECIALLY STABILIZING MEASURES) BEFORE AGREEING TO THEM AS CONCEPTS. WG WILL MEET MORNING OF THURSDAY, NOVEMBER 29 IN EFFORT TO REACH AGREEMENT ON TEXTS IN TIME FOR FRIDAY SPC MEETING. UNLESS OTHERWISE INSTRUCTED, WE PROPOSE TO AGREE TO TEXTS AD AD REFERENDUM IN THE EVENT NO FURTHER MAJOR CHANGES ARE PROPOSED BY OTHER REPS.

4. BEGIN TEXT OF CHANGES TO PAPER ON NEGOTIATIED INSPECTION.

PARA1. ADD FOLLOWING NEW SENTENCE AT THE END: "FURTHER DETAILED STUDY WILL BE REQUIRED BEFORE POSSIBLE MEASURES ARE NEGOTIATED".

PARA 2: ALPHA-LINE 12, INSERT FOOTNOTE (3) AFTER (MILITARY LIAISON MISSION), FOOTNOTE(3) TO READ: "SEVERAL DELEGATIONS EXPRESSED STRONG RESERVATIONS AGAINST THE INCLUSION OF MLMS/SERVICE ATTACHES IN ANY NEGOTIATED VERIFICATION AGREEMENT".

BRAVO-LINE 17, DELETE "CONVERT" AND SUBSTITUTE" COVERT".

PARA 13- ADD AT THE END FOLLOWING NEW SENTENCE: "BECAUSE OF THE CONSIDERABLE DIFFERENCE BETWEEN THE TOTAL OF 24-28 TEAMS MENTIONED INPARAGRAPH 11 AND THESE 130 TEAMS, A SYSTEMATIC INVESTIGATION TO ASSESS THE TEAMS REQUIRED IS NEEDED".

PARA 19: ADD FOOTNOTE(1) AFTER 40,000 FEET. DELETE SECOND SENTENCE AND ADD FOOT NOTE(1) TO READ: "HOWEVER, SOME DELEGATIONS FEEL THAT IF THE RESTRICTIONS LISTED IN AC/276-D(72)1 (PARA 5) WERE FOLLOWED, THIS WOULD EFFECTIVELY EXCLUDE A TRUE OPEN SKIES PROJECT".

PARA 21: AMEND FIRST SENTENCE TO READ: "THE WORKING GROUP TAKE THE VIEW THAT PROVIDED THE SECURITY RISKS SECRET

PAGE 03 NATO 05754 282121Z

TO NATO ARE NOT SERIOUS, A MEASURE OF NEGOTIATED AERIAL RECONNAISSANCE (E.G. AIRBORNE PHOTOGRAPHY) WOULD ETC."
END TEXT

5. BEGIN TEXT/OF CHANGES TO PAPER ON STABILIZING MEASURES. AT END OF PARA 6°

"IN THE ENVISAGED FIRST PHAZE OF MBFR (US/USSR REDUCTIONS) THE DESIRED OUTCOME IS A THIN OUT OF US GROUND FORCES AND WITHDRAWAL OF A SOVIET TANK ARMY. THE NON-US NATO AND NSWP FORCES WOULD NOT BE DIRECTLY ADDRESSED AT THAT STAGE. THERE WOULD BE NO NEED,

UNDER THAT ARRANGEMENT AND AT THAT TIME, TO DECLARE NON-US NATO STRENGTH FIGURES NOR DETAIL OF ARMAMENTS AND EQUIPMENTS. THE APPLICATION OF STABILIZING MEASURES TO NON-US FORCES IN CONJUNCTION WITH THAT FIRST US-USSR PHASE COULD IMPLY A COMMITMENT TO RETAIN THE STATUS-QUO FOR THE NON-US NATO FORCES, IN TERMS OF DEPLOYMENT AND EQUIPMENT AS WELL AS IN SCALE. THERE COULD BE INHIBITION, OR SOME INFLUENCE ON, IMPLEMENTATION OF NATO FORCE IMPROVEMENTPLANS. THE APPLICATION OF MEASURE I (PRE-ANNOUNCMENT OF MOVEMENT OF FORCES INTO THE AREA) COULD BE EXPLOITED BY THE EAST. IF APPLIED TO NON-US NATO FORCES, TO INHIBIT FREEDOM OF MOVEMENT BY NATO FORCES INTO THE NGA AND PERHAPS, BEARING IN MIND THAT THE US FORCES ADDRESSED ARE ALMOST WHOLLY IN GERMANY, TO INHIBIT FREEDOM OF MOVEMENT BY EUROPEAN FORCES WITHIN THE NGA. RECIPROCAL MEASURES, APPLIED

TO NSWP FORCES, (PARTICULARLY MEASURE I AND MEASURE III) WOULD HAVE LITTLE PRACTICAL EFFECT.

ADD BEFORE THE EXISTING PARA. U.

THE COMENTS IN THE SUCCEEDING PARAGRAPHS REFER TO
THE FEASIBILITY AND IMPLICATIONS OF THE MEASURES DISCUSSED
FOR BOTH ENVISAGED PHAZES OF MBFR-83. INITIALLY US/USSR FORCES
AND LATTER ALL CONCERNED NATO FORCES. END TEXT
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PAGE 04 NATO 05754 282121Z

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